### Report Format Quarterly

#### I. EXECUTIVE SUMMARY

**Organization:** Development Alternatives, Inc **Date:** January 27, 2005

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Democratic Republic of the Congo

**Program Title:** Congo Initiative Support Program

**Donor Agreement Number:** AOT-C-00-97-00341-00 **Country(ies)/Region(s):** Democratic Republic of Congo

**Time Period Covered by This Report:** October 1- December 31

**Project Goal:** A Successful Transition to Peace and Democratic Governance

**Objective 1:** Improve the operational capabilities of the IEC.

Grant: Providing Minimal Operational Support to the Independent Electoral

Commission KN-073

**Recipient: The Independent Electoral Commission (IEC)** 

**Status: Initiated this period and ongoing** 

**USAID Contribution: \$98,500** 

At the request of the President of the IEC and within the framework of the Lusaka Accord, CTSP proposes to provide timely logistical, administrative and material support which will facilitate the operations of the Independent Electoral Commission Office for a period of four months. This contribution includes office equipment and equipment maintenance, office supplies, technical expertise in the form of local consultants and two rented vehicles for work related use.

Consecrated by the Transitional Constitution and the Global and Inclusive Accord, the Independent Electoral Commission been assigned the task of preparing, organizing and supervising within a delay of twenty four months the constitutional referendum and general elections. If necessary, this delay can renewed twice for a period of six months per delay.

Since the Commission's presentation to the Parliament on August 28, 2003, the government has yet to provide it with office space and the other resources sufficient for its operations. Despite this constraint, the IEC has managed to implement the program detailed in its roadmap of October 11 assisted by minimal material support provided by USAID and other donors. Material support provided by USAID came to term in October 2004 and the Government continues to encounter difficulties providing financial support to the Commission. In the meantime, the needs of the IEC

continue to mount, notably for office space, local transport, office equipment and office supplies. The Commission does now has access to a new office building provided by the Government since July, but this building contains only 17 offices which will only provide for the President, his support staff, two special commissions and the administrative and finance division. As a consequence, if the current temporary office lease is terminated, the five other special commissions will not have a place to work and the Commissions' activities will be paralyzed.

#### 5 local experts seconded to the IEC

At the request of the President of the IEC, CTSP recruited, hired and seconded to the IEC 5 local experts to assist in the Commissions management. They specialize in the following fields:

Legal expert

Communications (media) expert

Training expert

Financial expert

Polling expert

These 5 experts are to be employed through September 2005.

# Richard Lavigne International Elections Operations Advisor was hired for a three week consultancy and seconded to the IEC

The overall objective of this consultancy was to facilitate the drafting of a work plan, organizational plan and budget for the IEC for the period of time up until the voter registration census was completed.

**Objective 2**: Improve the operational capacity of the National Assembly

Grant: Initiative for the Institutional Support for the Political, Administrative and Judiciary Commission of the National Assembly

KN-069

Recipient: The Political, Administrative and Judiciary Commission of the General Assembly (PAJ)

Status: Initiated last period and ongoing

**USAID Contribution: \$92,550** 

In order to embark upon the formidable undertaking to which it has been assigned and at the same time adhere to the transition schedule, the PAJ of the National Assembly has solicited the material and technical support of USAID. At the request of the President of the PAJ and within the framework of the Lusaka Accord, CISP is providing a package of assistance which will help the PAJ become operational. This package includes timely material support to the PAJ in the form of office space, the procurement of office furniture and equipment, office supplies, a rented vehicle for work related transport.

Grant: Initiative for the Institutional Training for the Political, Administrative and Judiciary Commission of the National Assembly

KN-072

Recipient: The Political, Administrative and Judiciary Commission of the

**General Assembly (PAJ)** 

Status: Initiated this period and ongoing

**USAID Contribution: \$4,800** 

At the request of the President of the PAJ and within the framework of the Lusaka Accord, CTSP proposes to provide training assistance targeted to enhance the PAJ's capacity to complete the tasks which it has been assigned and at the same time adhere to the transition schedule. This assistance includes computer training for Windows and Microsoft Word XP for 6 staff members and 6 commission members and a training module on legislative process analysis.

At the request of the President of the PAJ, Short-term Legislative Advisor Serge Marcil and Nationality Advisor Fanny Mory were recruited, hired and seconded to the PAJ for a three month period. Their general objectives were the following:

To improve the working capacity of PAJ to the point that it will have the ability to facilitate the National Assembly's amendment, debate and adoption of well prepared laws.

- 1. To improve the technical capacity of the PAJ including its Bureau and Plenary with the objective of producing sound legislation that is analyzed and amended to reflect the democratic principles and legal basis of the DRC's post-conflict process.;
- 2. Improve the capacity of the PAJ including the capacity of its members and the personnel of the Commission to the point that it facilitates the National Assembly's debate, amendment and adoption of priority legislation through a transparent process that complies with existing rules of procedure.

They have both completed their consultancies.

**Objective 3:** Improved local security and stability through conflict management and community development initiatives

Grant: Support Initiative for Providing Emergency Aid for Demobilized Mai-Mai

**Recipient: Commission Caritas - Developpment - Kindu** 

KN-054

Status: Initiated in November 2003 and ongoing. Transition site renovation completed, distribution of kits suspended pending USAID decision on distribution procedure

**USAID CONTRIBUTION: \$67,050** 

In December 2002, Kindu, the provincial capital of Maniema was a town held under siege by local Mai-Mai warriors. To permit the population of Kindu to access their fields and to reopen agricultural market roads, religious and civil society leaders

delivered a message to the Mai-Mai leaders, citing the signature of the Pretoria agreement and asking them to lay down their arms and to leave the forest. In response to this request, 60 ex-combatant Mai-Mai spontaneously demobilized. These Mai-Mai and their families were temporarily housed by the RCD in an administrative building and after receiving support from DAI through the Diocese of Kindu were eventually successfully reintegrated into Kindu civilian society. With the formation of the transitional government on June 30<sup>th</sup>, a second wave of 204 Mai-Mai warriors has demobilized along with their dependants. Since entering Kindu, these ex-combatants have received emergency food and medical care from international and local NGOs, and MONUC has provided security. These were temporarily housed in the administrative building in Mikelenge, which is managed by a committee made up of Kindu civic and church leaders, and have since rejoined their families in Kindu. Many other Mai-Mai militiamen have also expressed the desire to come to Kindu and demobilize. Faced with these circumstances, and considering that a national reconstruction program has yet to be implemented, and after consulting other donors, and the CTPT, USAID has decided that for humanitarian reasons, a minimal intervention should be implemented. At the request of CARITAS, and with the objective of assisting the demobilized Mai-Mai for a short period preceding their reintegration, DAI/CISP has agreed within the framework of the IOP to fund the procurement of kitchen utensils, clothes, bedding and to renovate the housing site. This funding will cover approximately 205 ex-combatants Mai-Mai and their families and will provide for future demobilizing combatant.

Grant: Support Initiative for the Reintegration of Ex-Combatants in Northern Katanga Recipient: The Peace and Justice Commission of the Diocese of Kalemie-Kirungu (Commission Diocesaine Justice et Paix – CDJP) KN-059

STATUS: Initiated in December 2003 and ongoing. Progress reports from partners are pending

#### **USAID CONTRIBUTION: \$96,811**

The CDJP has proposed a three-month program to facilitate the cessation of armed activity by numerous Mai-Mai groups operating in Kalemie, Moba and Nyunzu Territoires in Katanga and their reintegration into civilian life. This will permit the return of over 35,000 internally displaced persons (IDPs) residing in four camps around Kalemie. Reconciliation and reintegration activities will provide short-term employment for the ex-combatants, as well as some IDPs, resulting in rehabilitated infrastructure, which will facilitate the resumption of normal social and economic life. IFESH will provide technical support and oversight to the CDJP in this effort. The CDJP has indications that it can receive funding from another source that it would be willing to fund the longer term development activities. Through a previous IFESH initiative funded by DAI, a Technical Commission for the IDPs was created in Kalemie, including Monuc and the humanitarian community, and representatives of different IDP communities in the camps have received initial training in conflict Utilizing IFESH's successful community rehabilitation process, priority mediation. community projects will be identified which address urgent community needs and offer the possibility for the community and ex-combatants to accomplish together. Based on discussions with the IDPs, at least 20 different Mai Mai bands and commanders averaging 40-50 persons per group have been identified. There is a potential for 400-600 ex-combatants to return to civilian life through this program.

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Grant: Support Initiative for Providing Emergency Local Support for Demobilized Mai-Mai

Recipient: Commission Caritas - Developpment - Kindu

KN-060

Status: Initiated in December 2003 Distribution of kits suspended pending USAID decision on distribution procedure

#### **USAID CONTRIBUTION: \$95.987.50**

After the formation of the Transitional National Government which took place on June 30<sup>th</sup>, 2004, the restructuring of a national army, taking all of Congolese armed groups, including the Mai-mai militias into consideration was due to be implemented. Presently, reform of the army has just commenced, and news of this event has triggered massive demobilizations of Mai-mai throughout the eastern DRC.

Faced with these conditions, and considering that a national demobilization program has not yet been put in place, USAID has recommended that for humanitarian reasons, a minimal intervention should be implemented. At the request of Caritas, and with the objective of assisting the demobilized Mai-Mai for a short period preceding their reintegration into civilian society, and within the framework of the IOP, USAID has agreed to fund the procurement of pots, plastic plates, goblets, clothes, soap and blankets for approximately 3,000 ex-combatant Mai-Mai. MONUC, in collaboration with PNUD, OCHA, and CTPC will screen those Mai-mai who want to demobilize and will provide Caritas with a list of designated recipients. Caritas will supervise distribution of the kits in collaboration with other intermediary organisations. MONUC will provide for kit transport, warehouse facilities and security during distribution of the kits to the designated recipient

Grant: "Support Initiative for the Reintegration of Demobilized Mai-Mai in Butembo"

Recipient: "Consortium de l'Agriculture Urbaine de Butembo (CAUB)"

KN-061

STATUS: Initiated this period and in Progress, to be completed end February

**USAID Contribution: \$94,579** 

This initiative will rehabilitate priority community infrastructure, create short-term employment opportunities and engage former fighters in efforts to rebuild war-affected communities. Management and conflict resolution committees will be created and members trained by a local NGO (CAUB) and IFESH to manage and sustain the rehabilitation project and mediate conflicts, which may develop during and after the construction phase. Participants in the construction projects (ex-combatants and host family members) will also benefit from a facilitated personal problem solving and priority-setting process to develop strategies for employment after the construction phase, which their construction wages can help catalyze.

The proposed activities are a result of consultations with Butembo civil society, local authorities and MONUC. The community has already begun to amass the contribution

of donated materials for four priority projects identified through participatory consultations in Butembo's three Communes and in the identification of additional host-families. Assuming successful implementation of these activities and resolution of the future of some 800 not yet demobilized combatants currently based in a military camp outside of Beni who desire to return to civilian life, a second phase reintegration program may be proposed, building on the lessons of this initial project.

Grant: "Support Initiative for the Rehabilitation of the Butembo-Manguredjipa Road Targeting Demobilized Combatants as a Labor Force"

KN-062

**Recipient: German Agro-Action** 

STATUS: Initiated this period and ongoing. To be completed end March

**USAID Contribution: \$98,000** 

This project focuses on the first section of the Butembo- Manguredjipa road. Rehabilitation of this section (Butembo- Kirima ) of about 18 km will be achieved within a 4 month period implementing a labor intensive program targeting demobilized combatants as a labor force. Workers will be paid in cash/in kind and/or by "food for work". The manual job of cutting trees along the road, moving earth to build up the road base, and digging drainage ditches is extremely labor intensive, and up to 800 workers can be employed in this activity. Since there are only a few villages along this stretch of road workers will have to spend nights at the work site, therefore assuring shelter and basic food rations will be essential.

Overall goal: The road Butembo- Mageredjipa (nearly 100 km) considered to be a vital route for both communities is rehabilitated creating short-term employment opportunities for ex-combatants and will assist in their eventual reintegration into their villages of origin located within the environs of the project area.

Grant: "Support Initiative for the Utilization of Ex-Combatants as a Labor Force to Expand the Electrification of the City of Butembo" KN-063

STATUS: Initiated this period and ongoing. To be completed February 14 Recipient: "La Societe d'Electrification du Nord-Kivu (S.E.NO.KI.)" USAID Contribution: \$99,400

To improve the quality of life and encourage economic growth, Civil Society leaders, the Federation Enterprises du Congo (FEC) and the University Catholique du Graban (UCG) initiated a project to construct a hydroelectric power plant at Ivugha falls on the Mususa River, 11 kilometers from the city of Butembo. This plant, at maximum production will be powerful enough to furnish electricity for an estimated 6,000 consumers in Butembo. To facilitate this initiative, several members of FEC/Butembo created an enterprise naming it "La Societe d'Electrification du Nord-Kivu" (in abbreviation S.E.NO.KI. SPRL), and have committed themselves to building a 6,250 kilowatt hydroelectric plant. According to the South African CLACKSONS POWER INDUSTRIES technicians working on the plant site, the initial turbine provides 1,250 megawatts of electrical power and is currently operational. A second, larger turbine is already in place and once installed, will increase plant output to the planned 6,250 megawatts.

The smaller turbine has been operating since October 2003, and is capable of providing electricity for an estimated 850-900 consumers in Butembo center. Due to a lack of cables and transformers there are only 125 houses/businesses connected to the

electrical network seriously limiting revenues which in turn restricts the work force. A grant will be issued to S.E.NO.KI in order to facilitate the implementation of the following activities:

- Regular maintenance on the 11 kilometer road to the site where the turbine is installed;
- Holes dug and electricity poles planted to support the power lines. These poles will be harvested from Eucalyptus plantation belonging to the Butembo-Beni Diocese:
- Connection of power lines across the center of the town of Butembo;
- Implementation of a reforestation project at the dam site which will protect against erosion and preserve the environment.

Recruitment of the labor force will target, but not be limited to ex-combatants. The workers will be organized in teams of 20. Each team will be supervised by a foreman and an assistant foreman.

At the request of the Coordinator of the National Program for the Demobilization and Reintegration of Ex-Combatants (CONADER), conflict Specialist Juana Brachet has been hired by CTSP and seconded to the CONADER for an initial period of six months.

Ms Brachet is responsible for assisting the Coordinator in maintaining relations between CONADER and partners engaged in supporting the DDR process in the Democratic Republic of the Congo and acts as senior advisor to the Coordinator.

#### II. PROGRAM OVERVIEW

Profile of Targeted Population and Project Locations

The program benefited the following communities during this reporting period

Number	Location	Description
	The Country as a whole	Operational Support to the IEC
		Operational Support to the PAJ
	Butembo	670 jobs created
		385 ex-combatants employed
		4 community infrastructure projects
		near completion
		Electrical supply network improved
		16 kilometers of road rehabilitated

Geographic Locations

Description of where your programs take place.

#### III. Project Performance by Objective

**OBJECTIVE 1:** Improve the operational capacity of the Independent Electoral commission.

KN-073																	
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		Constitution and the Organic law by the Supreme Court  1 2 3 4 5 6 7 8 9 10 11 12 Ave															
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Indicator		Named and deployed the members of the Provincial representative offices															
Baseline	Target	1	2	3	4	. 5	5	6		7	8	9		10	11	12	Ave.
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Indicator		Basic training of members of the Provincial representative offices															
Baseline	Target	1	2	3	4	5	6		7		8	9	1	.0	11	12	Ave.
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Indicator		Bud	get pr	esent	ation	to th	e fo	run	n of	doı	nors	for fu	ın	ds ne	eded	to cove	r
		Budget presentation to the forum of donors for funds needed to cover the referendum and electoral processes estimated at 285 million.															
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Indicator		Insti	tution	al ca	pacity	y ratii	ng										
Baseline	Target	1	2	3	4	5	6		7		8	9	1	.0	11	12	Ave.
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**OBJECTIVE 2:** Improve the operational capacity of the National assembly

KN-069													
Indicator Key benchmarks in the transition calendar achieved													
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Indicator		Defense Law promulgated   1   2   3   4   5   6   7   8   9   10   11   12   Ave.     1   1   1   1   1   1   1   1   1												
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Indicator Nationality Law Promulgated														
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Indicator		Institutional capacity rating												
Baseline	Target	1	2	3	4 5	5	6	7	8	9	10	11	12	Ave.
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KN-073							1							
Indicator		Number of staff trained in introduction to windows and Microsoft w XP									oft wo	rd		
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.
0	12			12										

**OBJECTIVE 3**: Improved local security and stability through conflict management and community development initiatives

KN-054															
Indicator		400 demobilized combatants and their dependents receive kits													
		providing for their minimum material needs in order to facilitate their													
		rein	serti	on into	civil	ian so	ciety								
Baseline	Target	1	2	3	4	5	6	7	8	9	10	11	12	Ave.	
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Indicator		Tra	ansit site is renovated for future demobilizing militiamen												
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Indicator		Cor	Commanders of 10 militia groups are contacted by Monuc and local authorities and arrangements for disarmament negotiated												
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Indicator		3,000 demobilized combatants are provided with the minimum material needs which will help facilitate their reinsertion into civilian society													
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indicator			Follow-up of additional interventions providing for training and/or income generation activities for the demobilized ex-combatants												
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Indicator		40 c	comm	ı unity l	l eader	rs trai	l ned in	proje	ct dev	l velopn	ı nent ar	ıd ma	l nagem	ent ent	
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		200 short-term jobs created (100 ex-combatants and 100 host family members)													
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## IV. Problems Encountered this Period

We are still waiting for a decision on the policy for distribution of demobilization kits.

All demobilization kits have been procured and stored until this issue is resolved.

# V. Success Stories

(optional)